



NATO PARLIAMENTARY ASSEMBLY

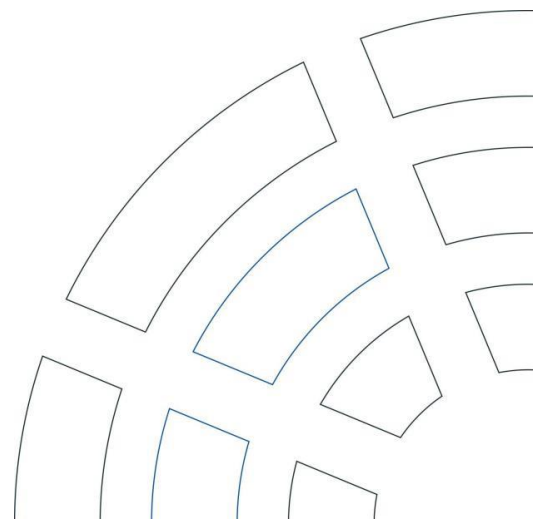
## UKRAINE-NATO INTERPARLIAMENTARY COUNCIL (UNIC)

# UKRAINE: PROGRESS IN REFORMS ON THE WAY TO NATO MEMBERSHIP

Preliminary Draft Report  
Yehor Cherniev (Ukraine)  
Rapporteur

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*Founded in 1955, the NATO Parliamentary Assembly acts as a consultative interparliamentary organisation which is institutionally separate from NATO. The Ukraine-NATO Interparliamentary (UNIC) is composed of representatives from each of the Assembly's five committees and leading members of the Verkhovna Rada. This working document only represents the views of the Rapporteur, based upon information provided by Ukrainian state bodies. This report will be updated, revised and presented at another UNIC meeting in 2024.*



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**INTERMEDIATE RESULTS OF THE IMPLEMENTATION OF REFORMS  
IN THE FIRST QUARTER OF 2024  
WITHIN THE ADAPTED ANNUAL NATIONAL PROGRAMME  
(based on information received from state bodies as of March 27, 2024)**

## **I- POLITICAL AND ECONOMIC ISSUES**

### **A. STRENGTHENING DEMOCRATIC CONTROL AND OVERSIGHT**

1. The Ministry of Defence (MoD) is reviewing the provisions of the Law of Ukraine on National Security, developed with NATO advisory support and adopted in 2018. It is actively developing a new legislation base, intended to strengthen the democratic control and oversight of the armed forces and the wider defence and security sector and to modernise the command and control (C2) system.

### **B. IMPROVEMENT OF JOINT MANAGEMENT**

2. The functional audit of the Ministry of Defence, General Staff headquarters and the Office of the Commander-in-Chief, has been completed. The decision-making process on developing the new, target-oriented C2 model is underway. The military-political leadership has approved the Future Force Structure model, which allows for joint management and C2 of the defence forces, in its development and employment, in accordance with the principles of NATO member countries, including the principles of the civilian control and democratic oversight.

### **C. DEVELOPMENT OF JOINT GOVERNANCE**

3. A new model of joint governance within the Ministry of Defence has been introduced, based on guidance adopted in August 2023. It allows for enhanced coordination between the civilian leadership of the Ministry of Defence and the command of the Armed Forces, in compliance with the principle of clear delineation of powers and responsibilities.

### **D. REFORMING UKRAINE'S DEFENCE PROCUREMENT SYSTEM**

4. Ukraine's defence procurement system is undergoing significant transformation. In early 2024, the functions of procurement policy formation and procurement implementation were successfully distributed between the Procurement Policy Department of the MoD and two, newly-established, procurement agencies: the State Enterprise "Defence Procurement Agency" (for lethal items) and the State Enterprise "State Rear Operator" (non-lethal items). The new procurement agencies operate a zero-tolerance policy towards corruption and have already achieved a UAH 3.5 billion (USD 88.7 million) saving in procurement costs in the first month of operation. The MoD ensures the continual pursuit of corrupt officials, in close cooperation with law enforcement institutions.

5. As a next step, the supervisory boards for the two new procurement agencies are being formed. The preparatory stage is complete. The selection of a recruitment company, to search for candidates for the positions of the three independent members of the supervisory boards, has been announced.

## **E. TRANSPARENCY AND ACCOUNTABILITY REGARDING THE PROVISION OF PARTNER ASSISTANCE TO UKRAINE**

6. The Government is taking action to increase the transparency of and accountability for military assistance provided to Ukraine by its partners. The Cabinet of Ministers of Ukraine recently adopted a pivotal regulation, regarding military aid to support the Security and Defence Forces of Ukraine, during the legal regime of martial law. The resolution, initiated by the Ministry of Defence, will regulate the interaction between governmental structures, regarding the solicitation, receipt, transfer of and accounting for the provision of international military aid.

7. The Information and Communication System for Planning and Management of Logistics Support, using specialised software, “NATO LOGFAS”, is currently being applied in test mode. The relevant amendments to national regulations are led by the Ministry of Defence.

8. Subordinate bodies of the Ministry of Interior (Mol) are currently using a digital monitoring system for international aid, the PROvision project, sponsored by UNDP. The implementation of the International Assistance Monitoring System in the Mol and its subordinate bodies (PROvision project) continues.

## **F. REFORMING LAW ENFORCEMENT AGENCIES AS PART OF THE SECURITY AND DEFENCE SECTOR**

9. Presidential Decree No. 273/2023 of 11 May 2023, approved the Comprehensive Strategic Plan for the reform of law enforcement agencies, as part of Ukraine’s security and defence sector, for 2023-2027. The Strategic Plan prioritises the reform of law enforcement agencies as part of the security and defence sector, to ensure their modernisation and alignment with the standards that Ukraine will achieve on its path to NATO and EU membership.

10. The Interagency Working Group (IWG), consisting of the Prosecutor General of Ukraine, heads of law enforcement agencies, members of the Ukrainian Parliament, representatives of the European Union Advisory Mission to Ukraine and EU Delegation, has developed a draft Action Plan for the implementation of the Comprehensive Strategic Plan for the Law Enforcement Agencies Reform for 2023-2027, which was endorsed on March 15, 2024. The Action Plan is expected to be approved by the Cabinet of Ministers of Ukraine.

## **G. NATIONAL HUMANITARIAN DEMINING CAPABILITIES**

11. Proposals for the draft action plan for the first stage of the implementation of the National Mine Action Strategy until 2033 have been developed. The Cabinet of Ministers also approved the resolution, “On the implementation of an experimental project on the certification of mine action operators”, to set a unified approach to certification procedures.

12. The Government has established the Center for Humanitarian Demining for the planning and implementation of measures in the field of humanitarian demining, as well as for the coordination of partner assistance. Currently, the Center for Humanitarian Demining is acquiring its functional capabilities. Several drafts of national regulatory documents (state standards) have been sent to the Geneva International Centre for Humanitarian Demining to be assessed for compliance with international standards, with the response anticipated in the near future.

## **H. STATE MILITARY TECHNICAL AND DEFENCE INDUSTRIAL POLICIES**

13. The Ministry of Strategic Industries has developed a draft presidential decree, “On the Strategy for the Development of Military-Technical of Ukraine's cooperation with foreign countries and international organizations for the period until 2028”. The draft decree is currently under consideration by the Interagency Commission on the Policy of Military-Technical Cooperation and Export Control.

## **II- DEFENCE AND MILITARY ISSUES**

### **A. ACHIEVING INSTITUTIONAL INTEROPERABILITY WITH NATO**

14. NATO and Ukraine have held several rounds of discussions to agree the timeline and workplan for the development of the interoperability roadmap and consultation on the interoperability requirements packages. In total, 23 institutional NATO initial interoperability requirements (their codes, designations and general idea) have already been agreed, and functional interoperability requirements are being discussed.

15. 16 national documents (13 military standards and three military guidance publications), based on NATO standards (standards in the field of defence of NATO member states) have been developed by the Ministry of Defence.

16. On 15 February 2024, the defence ministers of NATO member states adopted a political decision to establish the NATO-Ukraine Joint Analysis, Training and Education Centre (JATEC).

### **B. WOMEN, PEACE AND SECURITY AGENDA**

17. Key achievements included the development of new samples of military uniforms and protective equipment for female service personnel, the establishment of a relevant unit in the Ministry of Defence and the integration of GBA+ in key ministerial documents.

### **C. AUTOMATION OF LOGISTICS AND MEDICAL SUPPORT PROCESSES**

18. Experimental operation and functional tests of the complex information protection system in the Medical Information System of the Armed Forces of Ukraine (AFU MIS) have been completed, as well as the design of AFU MIS networks in the system of the MoD.

19. All MoI healthcare facilities have implemented the electronic medical information system (MIS) and have automated the processes of documenting rehabilitation care. The quality of medical, diagnostic and rehabilitative care has been improved through the use of the International Classification of Functioning, Disability and Health (ICF) in the work of multidisciplinary teams across all MoI healthcare institutions.

### **D. MILITARY AND DEFENCE TECHNOLOGY DEVELOPMENT**

20. The Ministry of Strategic Industries has developed the concept for the state-targeted scientific and technical program for the use of artificial intelligence technologies in priority sectors of the economy for the period until 2026.

## **E. SYSTEM OF ASSISTANCE SERVICES TO THE DEFENDERS OF UKRAINE**

21. Within the framework of the Comprehensive Assistance Package (CAP), Ukraine has developed the concept of a complex project proposal, “Strengthening the capabilities of Ukraine in the development of the system of assistance services to the Defenders”. It includes projects to improve physical and psychological rehabilitation systems, through equipping health care institutions with modern technologies and hardware and increasing the professional competence of medical personnel and psychologists. In addition, it includes projects aimed at strengthening the production capacity of the blood system of the Armed Forces of Ukraine, as well as digitising services for veterans and creating a network of centres for their psychological rehabilitation.

## **F. ASSISTANCE SERVICES FOR MILITARY PERSONNEL AND STATE VETERAN POLICY**

22. The Ukrainian government has introduced a contractual form of social services for military personnel and members of their families in military units (subunits) of the Armed Forces. It covers information services, advisory support, psychological assistance, as well as aid for the prevention of and response to domestic violence and child abuse. The draft State Standard of Social Services for the Social Adaptation of War Veterans and their Family Members (hereinafter referred to as the State Standard) has been developed and is currently undergoing the interagency coordination process. The Ministry of Veterans Affairs has also developed a number of regulations to ensure the provision of psychological assistance for war veterans and their family members, as well as families of deceased soldiers.

23. The Ministry of Veterans Affairs is developing its strategy for the formation of the system of transition from military service to civilian life for the period until 2032 and the action plan for its implementation for the period 2024-2026.

## **III- RESOURCE ISSUES**

### **DEVELOPMENT OF UKRAINE’S DEFENCE INDUSTRIAL COMPLEX**

24. The Ministry of Strategic Industries has started the development of the draft law, “On the development of the defence-industrial complex”, which is to be submitted to the Verkhovna Rada of Ukraine by no later than December 2024.

25. In the first quarter of 2024, six enterprises of the joint-stock company, “Ukrainian Defence Industry”, were corporatised (transformed into joint-stock companies and limited liability companies).

## **IV- SECURITY ISSUES**

### **A. DEVELOPMENT OF THE INFORMATION SECURITY SYSTEM**

26. To regulate the security accreditation procedure for the communication and information systems that handle NATO classified information, a draft order, “The procedure for accreditation of the security of communication and information systems handling NATO classified information”, has been developed. Its provisions were agreed upon with the NATO Security Office in January 2024, and, in the coming months, the approval of the Procedure is to be completed by the relevant state authorities.

27. The Security Service of Ukraine (SSU) is taking measures to ensure communication with NATO institutions in the field of Signal Intelligence. At the time of writing, NATO Headquarters has begun implementation of the project to provide the SSU with radio-electronic intelligence.

## **B. CAPACITY DEVELOPMENT OF THE NATIONAL CYBER SECURITY SYSTEM**

28. The Security Service of Ukraine has formed the organisational and technical model of cyber security centres and has established those centres, based in SSU regional branches, for the prompt response to cyber threats, in accordance with NATO standards. Further, the State Service of Special Communications and Information Protection has established the initial requirements for the pilot regional centre, for responding to cyber incidents and cyberattacks.

29. The Verkhovna Rada of Ukraine, together with Ukraine's security and defence sector, is developing the draft law, "On Cyber Forces of the Armed Forces of Ukraine", to determine the legal status, general structure, tasks, functions and management principles relating to cyber forces.

## **V- LEGAL ISSUES**

### **A. CREATING ADAPTATION MECHANISMS OF NATIONAL LEGISLATION TO NATO DOCUMENTS AND TREATIES**

30. Agreements were reached with NATO to initiate the process of joint (bilateral) monitoring and exchange of information regarding existing NATO regulatory documents, including international treaties, as well as those under development and under revision.

31. The following measures are in the process of being executed:

- a. the assessment of national legislation, regarding security and defence, for compliance with NATO regulatory documents, including international treaties;
- b. the compilation of an inventory of normative legal acts, subject to implementation into the national legislation of Ukraine, in preparation for Ukraine's integration into NATO.

### **B. HARMONISATION OF NATIONAL LEGISLATION WITH NATO DOCUMENTS AND TREATIES**

32. Orders of the Cabinet of Ministers of Ukraine on the approval of the project of the Defence Procurement Reform Strategy for the period of the legal regime of martial law, as well as the approval of the operational plan for implementing the Strategy have been developed. These orders are aimed at ensuring the compatibility of national legislation, concerning defence procurement, with the normative provisions of NATO and the EU, in particular with regard to transparency, accountability, efficiency and competition, without harming the state's fighting capacity. The above-mentioned documents will be updated, based on the findings of the NATO-led Strategic Review of Ukraine's defence procurement system.

33. The Ministry of Strategic Industries has developed a draft law, "On the creation and production of weapons, military and special equipment", intended to determine the general legal and organisational principles for the creation and production of weapons, military and special equipment in Ukraine.