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RESOLUTION 459

on

STRENGTHENING NATO CYBER SECURITY, DEFENCE, AND DETERRENCE*

The Assembly,

1. **Recognising** the increasingly complex international cyber threat landscape;
2. **Increasingly facing** persistent cyber campaigns falling below the threshold of armed conflict and **acknowledging** an important role for the Alliance in countering them;
3. **Remaining vigilant** regarding increasing cyber threats from terrorist and extremist groups;
4. **Underlining** that cyber attacks by states or their proxies present the biggest cyber threat to NATO;
5. **Stressing** that cyber attacks can threaten national and Euro-Atlantic prosperity, security, and stability and could, thus, lead to the invocation of the collective defence clause (Article 5) of the NATO's founding treaty;
6. **Underscoring** that Allies have an individual responsibility to maintain and develop both individual and collective capacity to resist cyber attacks, but **highlighting** NATO's crucial support role;
7. **Emphasising** NATO's defensive mandate, its continued adherence to international law, and the principle of strong political oversight of military operations;
8. **Recalling** the need to operate and defend in cyber space as effectively as in other military domains;
9. **Lauding** recent Allied and NATO progress on strengthening cyber security, defence, and deterrence;
10. **Recalling** the difficulty of attributing cyber attacks and **stressing** the danger of escalation and the need for states to decide on appropriate responses;

* presented by the Science and Technology Committee and adopted by the Plenary Assembly on Monday 14 October 2019, London, United Kingdom.

11. **URGES** member governments and parliaments of the North Atlantic Alliance:
 - a. to fulfil their national cyber commitments under the NATO Defence Planning Process and the NATO Cyber Defence Pledge;
 - b. to adopt a NATO cyber space doctrine by the end of 2019;

Cyber Security and Defence

- c. to redouble their efforts on:
 - i. cyber capability development;
 - ii. cyber defence expenditures;
 - iii. adaptation of Allied and NATO structures;
 - iv. integration of cyber effects into military operations;
 - v. refinement of cyber strategies and policies at the national and NATO levels;
 - vi. cooperation and exchange of best practices;
 - vii. situational awareness, information sharing, and assessment;
 - viii. enhancement of skills and awareness across all national and NATO stakeholder communities;
 - ix. fostering education, training and exercises;
 - x. strengthening effective cyber partnerships with industry, academia, partner nations, and other international organisations, especially the EU as part of the NATO-EU Strategic Partnership;
- d. to strongly consider making defensive and offensive cyber effects available for NATO operations on a voluntary basis, if not already committed to do so;

Cyber Deterrence

- e. to continue to signal their resolve and credibility to deter cyber attacks;
- f. to maintain a cyber deterrence policy of ambiguity concerning the threshold at which a cyber attack is considered an armed attack and possible collective responses if that threshold is crossed;
- g. to continue to seek to reduce escalatory risks through clear diplomatic messaging and engagement, a high level of transparency on cyber capabilities and policies, and support to norm-development and confidence-building measures in cyber space;

Persistent Cyber Campaigns

- h. to recognise the long-term strategic risk constituted by persistent cyber campaigns and intensify consultations within the Alliance and with partners with membership aspirations;
- j. to counter persistent cyber campaigns with the right mix of security, defence, and deterrence, including increased civil preparedness and resilience;
- k. to attribute malicious cyber operations, when feasible, in a timely and coordinated fashion while respecting the sovereignty of governments; and
- l. to continue to refine their strategies for countering hybrid threats.